

TEXAS DEPARTMENT OF TRANSPORTATION
Annual Issuer Report
For the Period Ending August 31, 2008

I. DEBT MANAGEMENT / DERIVATIVE POLICIES

See Attachment A

II. AUTHORIZED DEBT

Central Texas Turnpike System Series 2002 Obligations

Pursuant to the Turnpike Act and other applicable laws, including Chapter 222, Texas Transportation Code and Chapter 1371, Texas Government Code, the Commission is authorized to issue turnpike revenue bonds and issued the 2002 Obligations to finance a portion of the cost of and maintenance of the Central Texas Turnpike System.

Further, pursuant to the Transportation Infrastructure Finance and Innovation Act of 1998 (TIFIA), the USDOT has agreed to lend the Commission up to \$916,760,000 to pay or reimburse a portion of the Costs of the 2002 Central Texas Turnpike System under the Secured Loan Agreement between the Commission and the USDOT. To evidence the Commission's obligations under a Secured Loan Agreement, the Commission has executed the 2002 TIFIA Bond as a Subordinate Lien Obligation. The Commission drew down on the TIFIA loan to retire \$124,930,000 of maturing BANs on June 1, 2007. A second draw of \$775,070,000 was made on the TIFIA facility to retire the remaining 2002 BANs on June 1, 2008.

	Par Amount Issued	Accreted Interest	Principal Retired	Total
Series 2002-A First Tier Revenue Bonds				
Non-Callable Capital Appreciation Bonds	\$287,459,891	\$110,347,979		\$397,807,869
Callable Capital Appreciation Bonds	154,658,891	\$66,874,159		221,533,050
Current Interest Bonds	707,875,000			707,875,000
Series 2002-B First Tier Revenue Bonds				
Weekly Rate Demand Bonds	150,000,000			150,000,000
Series 200 Second Tier Bond Anticipation Notes	900,000,000		(900,000,000)	-
2002 TIFIA Loan			900,000,000	900,000,000
	<u>\$2,199,993,782</u>	<u>\$177,222,137</u>	<u>\$0</u>	<u>\$2,377,215,919</u>

II. AUTHORIZED DEBT (continued)

State Highway Fund Revenue Financing Program

Transportation Code, Chapter 222, Subchapter A authorized TxDOT to issue State Highway Fund Revenue Bonds. The aggregate principal amount of the bonds and other public securities that are issued may not exceed \$6 billion. The Commission may only issue bonds or other public securities in an aggregate principal amount of not more than \$1.5 billion each year. Total amount authorized but unissued is \$2,900,671,184.

<u>Series</u>	<u>Par Amount Issued</u>	<u>Adjusted Premium*</u>	<u>Total Issued Bonds</u>		
Series 2006	\$600,000,000	\$27,330,976	\$627,330,976		
Series 2006-A	852,550,000	47,447,840	899,997,840		
Series 2006-B	100,000,000	-	100,000,000		
Series 2007	1,241,845,000	58,155,000	1,300,000,000	Authorized Amount	Unissued Amount
Series 2008	162,995,000	9,005,000	172,000,000		
Total State Highway Fund Bonds	<u>\$2,957,390,000</u>	<u>\$141,938,816</u>	<u>\$3,099,328,816</u>	\$6,000,000,000	\$2,900,671,184

*Adjusted Premium consists of Premium less Underwriters' Discount less Cost of Issuance.

Texas Mobility Fund Revenue Financing Program

Transportation Code, Chapter 201, Subchapter M state that obligations for certain highway and mobility projects requires the Comptroller revenue certification that funds are sufficient to meet 110% of debt service requirements. The Master Resolution, which can be amended without bondholder consent, limits issuance to \$6.4 billion outstanding at any time. Total amount authorized but unissued is \$1,292,285,631.

<u>Series</u>	<u>Par Amount Issued</u>	<u>Premium*</u>	<u>Total Issued Bonds</u>		
Series 2005-A	\$900,000,000		\$900,000,000		
Series 2005-B	100,000,000		100,000,000		
Series 2006	750,000,000		750,000,000		
Series 2006-A	1,040,275,000		1,040,275,000		
Series 2006-B	150,000,000		150,000,000		
Series 2007	1,006,330,000		1,006,330,000	Authorized Amount	Unissued Amount
Series 2008	1,100,000,000	61,109,369	1,161,109,369		
Total Texas Mobility Fund Bonds	<u>\$5,046,605,000</u>	<u>\$61,109,369</u>	<u>\$5,107,714,369</u>	\$6,400,000,000	\$1,292,285,631

*Premium - Premium was not part of the "Bonds Issued" calculation until Series 2008.

III. OUTSTANDING DEBT

- 1) See Attachment B for annual principal and interest debt service requirements.
- 2) Actual principal and interest paid in fiscal year 2008

<u>Central Texas Turnpike System 2002 Obligations</u>	Principal	Interest	Total
Series 2002-A	-	37,161,838	37,161,838
Series 2002-B		6,507,439	6,507,439
Series 2002 BANs	775,070,000	38,399,081	813,469,081
2002 TIFIA Loan	-	-	-
Subtotal for Central Texas Turnpike System Bonds	<u>\$775,070,000</u>	<u>\$82,068,358</u>	<u>\$857,138,358</u>

<u>State Highway Fund Revenue Bonds</u>			
Series 2006	19,105,000	28,756,600	47,861,600
Series 2006-A	31,565,000	41,629,925	73,194,925
Series 2006-B	-	2,709,610	2,709,610
Series 2007	-	26,676,704	26,676,704
Series 2008	-	-	-
Subtotal for State Highway Fund Revenue Bonds	<u>\$50,670,000</u>	<u>\$99,772,839</u>	<u>\$150,442,839</u>

<u>Texas Mobility Fund General Obligation Bonds</u>			
Series 2005-A	14,680,000	41,589,703	56,269,703
Series 2005-B	2,800,000	2,540,782	5,340,782
Series 2006	12,275,000	36,070,544	48,345,544
Series 2006-A	-	49,794,500	49,794,500
Series 2006-B	-	5,725,051	5,725,051
Series 2007	1,145,000	37,975,049	39,120,049
Series 2008	-	4,889,335	4,889,335
Subtotal for Texas Mobility Fund GO Bonds	<u>\$30,900,000</u>	<u>\$178,584,964</u>	<u>\$209,484,964</u>

TOTAL DEBT SERVICE PAID AS OF 8/31/08

1,217,066,160

- 3) Change in the debt retirement schedule for any outstanding bond issue: No changes
- 4) FY 08 general revenue appropriated debt service compared to actual debt service paid:

The Commission does not have any debt outstanding nor unissued that is payable from general revenue. However, on October 24, 2007, \$300 million of general revenue was appropriated to TxDOT to offset the cost of debt service. In the months of March and April 2008, the appropriated funds were used to pay debt service as follows:

	Principal	Interest	Total
State Highway Fund Revenue Bonds	50,670,000	61,869,967	112,539,967
State Highway Fund Revenue Commercial Paper	187,422,711	37,322	187,460,033
Total	<u>\$238,092,711</u>	<u>\$61,907,289</u>	<u>\$300,000,000</u>

IV. TUITION REVENUE DEBT

N/A

V. COMMERCIAL PAPER PROGRAM

- 1) The aggregate principal amount authorized to issue and have outstanding: \$500,000,000
 2) Commercial Paper Outstanding on 8/31/2008:

State Highway Fund Revenue Commercial Paper Notes, Series A

Maturity Date	Principal Amount	Interest Rate	Days Outstanding	Accrued Interest
9/3/08	6,750,000	1.60%	90	26,557
9/9/08	20,000,000	1.55%	26	22,022
10/7/08	20,000,000	1.60%	89	77,814
10/8/08	30,000,000	1.60%	62	81,311
10/8/08	30,000,000	1.60%	62	81,311
11/5/08	5,000,000	1.58%	86	18,563
11/5/08	30,000,000	1.58%	86	111,377
11/7/08	29,000,000	1.60%	87	110,295
11/12/08	20,000,000	1.60%	90	78,689
Total	\$190,750,000			\$607,940

- 3) The aggregate principal amount of Commercial Paper issued in FY 2008: \$270,000,000
 4) The aggregate principal amount of Commercial Paper retired in FY 2008: \$273,250,000
 5) List of projects for which commercial paper was issued during FY 2008: Commercial paper was issued for short term cash management purposes.

VI. DERIVATIVES

Associated Issue Name: Texas Mobility Fund General Obligation Bonds Series 2006-A
 Effective Date: 9/1/2007
 Termination Date: 9/1/2027
 Original Notional Amount: \$400,000,000
 Current Notional Amount: \$400,000,000
 TxDOT Pays: SIFMA
 Swap Counterparties Pay: 69.42% of the 10-year LIBOR

Counterparties and Ratings

	Percent of Notional	Moody's	Standard & Poor's	Fitch Ratings
JPMorgan Chase Bank	50%	Aa2	AA-	AA-
Goldman Sachs Mitsui Marine	25%	Aaa	AAA	NR
Morgan Stanley Capital Services	25%	A1	A+	AA-

VII. LIQUIDITY

Central Texas Turnpike System 2002 Obligations

Standby Bond Purchase Agreement for the Series 2002-B \$150,000,000 Weekly Rate Demand Bonds

Provider:	DEPFA BANK PLC,	Expiration Date:	May 1, 2016
Contact Information:	623 Fifth Avenue New York, NY 10022 Phone: (212) 286-2000	Commitment Amount:	\$151,676,713

State Highway Fund Revenue Bonds

Standby Bond Purchase Agreement for the Series 2006-B \$100,000,000 Variable Rate Bonds

Provider:	Banco Bilbao Vizcaya Argentaria	Expiration Date:	November 7, 2016
Contact Information:	1345 Avenue of the Americas 45th Floor New York, NY 10105 Phone: (212) 728-2396	Commitment Amount:	\$101,150,685

Texas Mobility Fund General Obligation Bonds

Standby Bond Purchase Agreement for the Series 2005-B \$100,000,000 Variable Rate Bonds

Provider:	DEPFA BANK PLC,	Expiration Date:	April 8, 2012
Contact Information:	623 Fifth Avenue New York, New York 10022 Phone: (212) 286-2000	Initial Commitment:	\$101,150,685
		Current Commitment:	\$92,325,288

Standby Bond Purchase Agreement for the Series 2006-B \$150,000,000 Variable Rate Bonds

Provider:	State Street Bank and Trust & CalPERS	Expiration Date:	December 13, 2013
Contact Information:	State Street Financial Center SFC/5 One Lincoln Street Boston, MA 02111-2900 Phone: (617) 664-4190	Commitment Amount:	\$152,301,370

Provider:	CalPERS
Contact Information:	Lincoln Plaza North 400 Q Street Sacramento, CA 95814 Phone: (916) 795-3261

State Highway Fund Revenue Commercial Paper Notes

Letter of Credit Agreement

Provider:	Bank of America	Expiration Date:	August 25, 2009
Contact Information:	515 Congress, Suite 1100 Austin, Texas 78701 Phone: 512-397-2026	Commitment Amount:	\$338,493,151

Contact Information:	State Street Global Markets, LLC One Lincoln Street Boston, MA 02111-2900 Phone: 617.664.8362	Expiration Date:	August 25, 2009
		Commitment Amount:	\$180,000,000

VIII. EXPECTED ISSUANCES IN FY 2009

<u>Program</u>	<u>Estimated Par Amount</u>	<u>Expected Month of Sale</u>	<u>Type of Issue</u>
Central Texas Turnpike System Revenue Bonds	\$160,000,000	October 2008	Refunding Series 2002-B Variable Rate Bonds
State Highway Fund Revenue Bonds	\$1,500,000,000	TBD	New Money Issue
Texas Mobility Fund General Obligation Bonds	\$1,000,000,000	January 2009	New Money Issue

IX. PROGRAM SUMMARIES

See Attachment C

Submitted by: James M. Bass, Chief Financial Officer, TxDOT 9/15/2008

TEXAS TRANSPORTATION COMMISSION

ALL Counties

MINUTE ORDER

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ALL Districts

Pursuant to various provisions of Texas law, the Texas Transportation Commission (commission) is authorized to issue and incur obligations for transportation, mobility and other projects.

To ensure that all financing programs undertaken by the commission and/or the Texas Department of Transportation (department) are completed in accordance with the highest standards of industry, law and government practice and to confirm the intent of the commission and the department to adhere to sound financial management practices, the commission reviewed and adopted a Debt Management Policy through Minute Order 110656 on August 24, 2006. The policy requires an annual review and, if necessary, amendment. The amended policy is attached hereto as Exhibit A for consideration.

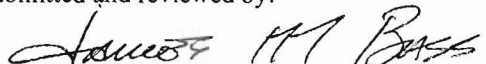
The Debt Management Policy establishes parameters in which to administer the commission's financing programs considering acceptable levels of risk, minimizing interest costs and optimizing future flexibility with consideration to achieving and maintaining the best possible credit ratings.

Pursuant to Chapter 1371, Texas Government Code, as amended, and other applicable Texas law, the commission is authorized to execute credit agreements including interest rate swap and other similar agreements.

To establish responsibilities, objectives and guidelines for the use of interest rate swap and other similar products in order to efficiently and prudently manage the commission's asset/liability profile for each financing program the commission has reviewed and adopted a Derivative Management Policy, also pursuant to Minute Order 110656 on August 24, 2006. The policy also requires annual review and, if necessary, modification. The amended policy is attached hereto as Exhibit B for consideration.

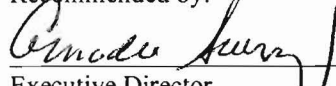
IT IS THEREFORE ORDERED by the commission that the Debt Management Policy and Derivative Management Policy have been reviewed and are hereby approved.

Submitted and reviewed by:



Chief Financial Officer

Recommended by:



Executive Director

111491 AUG 28 08

Minute Number Date Passed



TEXAS TRANSPORTATION COMMISSION

Debt Management Policy

August 28, 2008

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1. Policy Objectives and Philosophy

The purpose of this Debt Management Policy (“Policy”) is to ensure that all Financing Programs (as defined herein) undertaken by the Texas Transportation Commission (“TTC” or “Commission”) and/or the Texas Department of Transportation (“TxDOT” or “Department”) are completed in the most efficient manner and in accordance with the highest standards of industry, law and government practice. This Policy confirms the intent of the Department and the Commission to adhere to sound financial management practices including full and timely payment of all borrowings, and achieving the lowest cost of capital within prudent risk parameters.

The Commission intends to use its Financing Programs efficiently to maximize the delivery of transportation and mobility projects throughout the State within acceptable levels of risk, balancing obtaining the best possible credit ratings, minimizing interest costs and optimizing future flexibility. Due to the wide variety of projects and available Financing Programs, this policy sets parameters within which flexibility is retained to respond to specific or unplanned circumstances.

2. Scope and Authority

This Policy shall govern the management of all Financing Programs of the Commission or TxDOT. This Policy pertains to all new money obligations and refunding obligations and has been reviewed and approved by the Commission as of the date specified on the cover of this document. The Commission will review this Policy annually and will approve changes to the Policy when they conclude that doing so advances TxDOT’s fiscal management goals and objectives and is fiscally prudent based upon recommendations from the Chief Financial Officer (“CFO”) or his designee. Such amendments shall be evidenced in writing with copies delivered to the rating agencies.

Management responsibility for this Policy is hereby delegated to the CFO. The CFO shall have responsibility and authority as provided by the Commission for structuring, implementing, and managing all Financing Programs, and for ensuring compliance with this Policy.

3. Currently Authorized Financing Programs

The Commission has authority to issue bonds, notes and other obligations for several Financing Programs as briefly described below:

- a. **Texas Mobility Fund Bonds (TMF):** Authorized by Article III, Section 49-k of the Texas Constitution and Subchapter M of Chapter 201, Texas Transportation Code, TMF bonds are secured by revenues deposited into the Texas Mobility Fund and, at the option of the Commission, the full faith and credit of the State of Texas. The proceeds of bonds may be used to fund state highway improvement projects, publicly owned toll roads, and other public transportation projects and to establish a loan program for qualified mobility projects. TMF bonds may have a

- b. **State Highway Fund Revenue Bonds (SHF):** Authorized by Article III, Section 49-n of the Texas Constitution and Section 222.003, Texas Transportation Code. SHF obligations are secured by a pledge of and are payable from revenues deposited to the State Highway Fund. Under current statutory authority, proceeds may be used for state highway improvement projects; however \$1.2 billion must be used for safety projects. State Highway Fund Revenue Bonds may have a maximum maturity of 20 years and up to \$6 billion aggregate principal amount may be issued pursuant to current statutory authority.
- c. **Short-Term Obligations:** As authorized by Article III, Section 49-m of the Texas Constitution and Section 201.115, Texas Transportation Code the Commission and the Department may issue notes or borrow money from any source to carry out the functions of the Department. Such obligations are payable only from funds appropriated by the State legislature, including State Highway Funds if appropriated for that purpose, and must mature within two years of issuance. The amount of a loan may not exceed an amount which is two times the average monthly revenue deposited to the State Highway Fund for the twelve months preceding the month of the loan.
- d. **Highway Tax and Revenue Anticipation Notes (HTRANS):** Article III, Section 49-n and Section 201.961, Texas Transportation Code authorize the Commission to issue HTRANS in anticipation of a temporary shortfall in the State Highway Fund during any fiscal year. Obligations are payable from the State Highway Fund and are subject to approval of the Cash Management Committee (Governor, Lt. Governor, Speaker, Comptroller, & Treasurer). Proceeds may be in the amount of the projected cash shortfall and such obligations must be repaid within the fiscal biennium in which they were issued.
- e. **Project Revenue Bonds:** Chapter 228, Texas Transportation Code authorizes the Commission to issue toll revenue bonds to finance, in part or in whole, toll revenue projects. Chapter 227, Texas Transportation Code authorizes the Commission to issue revenue bonds to finance facilities and systems on the Trans-Texas Corridor. Chapter 91, Texas Transportation Code authorizes the Commission to issue revenue bonds for the purpose of financing state owned rail facilities.
- f. **State Infrastructure Bank Revenue Bonds:** Subchapter D, Chapter 222, Texas Transportation Code authorizes the Commission to issue bonds to capitalize the State Infrastructure Bank, such bonds to be pledged and payable from income derived from the State Infrastructure Bank.
- g. **Texas Rail Relocation and Improvement Fund: Article III, Section 49-o of the Texas Constitution** and Subchapter O, Chapter 201, Texas Transportation Code authorize the Commission to issue bonds to finance the costs of relocating, constructing, reconstructing, acquiring, improving, rehabilitating or expanding publicly or privately owned rail facilities. Bonds are payable from revenues

deposited to the Fund and the full faith and credit of the State of Texas may be pledged to bondholders.

- h. **Real Property Financings:** The Commission is authorized under Section 201.1055, Texas Transportation Code, and Section 1232.111, Texas Government Code, to enter into agreements with a private entity for the acquisition, design, construction, or renovation of a building located on TxDOT property or to acquire from a private entity real property, including any improvements, in exchange for TxDOT owned real property and improvements. In the event that any project is not wholly paid for by an exchange of TxDOT owned real property, TxDOT may finance the project through the Texas Public Finance Authority, which may issue obligations payable from lease payments by TxDOT to obtain the funds for the remaining cost of the building.
- i. **Additional General Obligation Bonds:** Article III, Section 49-p, which authorizes up to an additional \$5 billion in bonds for highway improvement projects, was proposed by the Legislature in the 2007 legislative session, and was subsequently approved by the voters. However, the Legislature did not adopt the enabling legislation in the 2007 session that is required before the constitutional provision can be given effect. The method and manner of implementing this additional authorization cannot be determined until enabling legislation is enacted.

4. Allowable Purposes of Debt Issuance

The statutory authority for the Commission's Financing Programs are outlined in Section 3, however the general purposes for which the Commission may issue debt are as follows:

- a. Interim or long-term financing of the construction and acquisition of eligible projects (including feasibility and engineering studies, other preliminary engineering and design activities and the purchase of right-of-way);
- b. Reimbursement of the State Highway Fund for qualified expenditures;
- c. Major capital improvements, rehabilitations, or repairs to existing Department facilities;
- d. Cash management (to the extent permitted by federal tax law); and
- e. Refunding of outstanding debt.

Long-term tax-exempt debt may not be used to fund routine operations or maintenance, for the purpose of investing, or for the purpose of earning arbitrage.

5. Eligible Projects

As described in more detail in Section 3, each Financing Program has specifically authorized purposes that may utilize bond proceeds:

- a. State Highway improvement projects;
- b. Mobility projects (such as new roadway capacity or public transportation projects) approved by the Commission in the Metropolitan Mobility Plans;
- c. Publicly-owned toll projects;
- d. Public or privately owned rail facilities;
- e. Projects on the Trans-Texas Corridor; and
- f. Capitalization of the State Infrastructure Bank.

6. Long Term Debt Planning

Annually, the CFO shall review and update the long-term debt profile for each Financing Program. The information to be updated includes annual debt service requirements, pledged revenues, planned future issuances and projections of debt service coverage. For unhedged variable rate bonds, an assumed interest rate will be used as prescribed in the legal documents for such Financing Program.

To the extent possible, these updates shall be considered complete if required as part of the Commission's annual continuing disclosure or other reporting undertakings or as a component of its rating updates.

7. Refunding Procedures and Practices

Refunding of outstanding debt will be considered in order to:

- a. Achieve interest rate savings;
- b. Restructure principal including conversion of short-term obligations to long-term obligations;
- c. Make termination payments due under swap agreements as authorized by the legal documents for such Financing Program and in compliance with the Derivative Management Policy; or
- d. Amend or close an existing Trust Indenture or Master Resolution/Defeasance Covenants.

Achieve Interest Rate Savings

The number of tax-exempt advance refundings which may be undertaken is limited by federal regulations. Therefore, interest rate savings should be sufficient to offset reduced future refunding flexibility. The Commission sets forth the following savings guidelines as a measure for evaluating refunding proposals, however the CFO shall have discretion in determining whether to undertake refunding transactions that do not meet the relevant savings target set forth below. Consideration will be given to compliance with Commission policy and/or the financial objectives of each Financing Program.

For current refundings, i.e. bonds that are redeemable within 90 days, the net present value savings target is 3% of the refunded par amount of bonds.

Bonds may only be advance refunded once on a tax-exempt basis, therefore the net present value savings target is 5% of the refunded par amount of bonds.

For refundings which include the use of derivative products such as interest rate swaps, the transaction must be in compliance with the Commission's Derivative Management Policy. In order to reflect the additional risks associated with such transactions, the net present value savings target is 6% of the refunded par amount of bonds and 8% of the refunded par amount of bonds for transactions in which the Commission assumes tax risk.

Each refunding may also be evaluated using a call option pricing model. When using the call option pricing model, the target savings from any refunding candidate must be in the range of 80% of the expected value of the call option, net of all transaction costs.

The manner in which savings are realized (up front, deferred or on an annual basis) will be determined by the CFO based upon the overall needs and objectives for the specific Financing Program.

Restructure Principal

Refundings involving a restructuring of principal shall be considered if the Commission can achieve a more favorable matching of revenues or other resources pledged to meet debt service payments. Consideration shall be given to the effect of such restructuring on the credit rating (if any) or credit perception of the Financing Program. Any transactions involving the restructuring of principal shall seek to minimize the amount of refunding debt to be issued.

Make Termination Payments

To the extent permitted by law refunding bonds may be issued to make a payment due by the Commission to a qualified counterparty in the event of a termination, whether voluntary or involuntary, for any interest rate swap agreements or similar derivative structures. The Commission shall only issue refunding bonds when insufficient other funds are legally available to make such a termination payment; the issuance of the refunding bonds does not negatively impact the debt service coverage or credit of the Financing Program; or such refunding is contemplated when the derivative product is executed and complies with the Commission's Derivative Management Policy.

Amend or Close Trust Indenture or Master Resolution/Defeasance Covenants

Refundings undertaken to respond to a change of legal covenants or to make pledged reserves available for other purposes by closing an existing Indenture or Resolution must analyze any economic impact as measured by present value savings or loss, inclusive of cash contributions and any debt service reserve fund earnings. Such economic effects include:

- i. Limitations imposed by the Internal Revenue Code;
- ii. Use of reserves;
- iii. Future financing capacity; and
- iv. Future marketability of related debt.

Other Refunding Considerations

Any debt service reserve funds which are released after a refunding shall be used to reduce the amount of Refunding Bonds to be issued and under no circumstances will be used for operating expenses.

8. Limitations on Level of Indebtedness

The Commission and the Department will comply with statutory limitations on the level of indebtedness for each Financing Program. For Financing Programs that are not statutorily limited, the maximum level of indebtedness will be governed by available pledged revenue streams and rate covenants or additional bonds tests contained in the legal documents for such Program. In the case of new financing programs, consideration will be given to the desired credit rating for the program and purpose and use of the revenue stream or fund.

9. Credit Objectives

It is the goal of the Commission to provide sufficient flexibility to meet the objectives of each Financing Program while striving to secure and maintain the highest possible ratings for each Financing Program. It is the objective of the Commission to maintain its positive presence in the credit markets through the maintenance of and improvement of all relevant credit characteristics within its control.

10. Permissible Types of Debt for Financing Programs

a. Variable Rate Debt

Factors to be considered in determining the use of variable rate debt shall include cash flow risk, liquidity risk and tax risk.

The targeted maximum percentage of unhedged variable rate debt is 25% of all outstanding debt for each Financing Program. For purposes of this limitation, variable rate debt is considered hedged if it is subject to an interest rate cap or if short-term investments offset variable rate debt exposure. Short-term investments

for purposes of this limitation shall include money invested in money market funds, overnight funds, repurchase agreements, investment pools, and all other TxDOT investments with an average weighted maturity of one year or less. Variable rate debt that is hedged by an interest rate cap or short-term investments is not considered to be subject to tax risk.

The targeted maximum percentage of variable rate debt hedged by interest rate swap products is 25% of all outstanding debt for each Financing Program. These targets may be exceeded if the CFO determines doing so to be prudent and consistent with the liquidity and capacity constraints of each Financing Program.

The targeted total percentage of debt for each Financing Program that may be subject to tax risk is 50%.

b. b. Commercial paper

Commercial Paper may be issued for any Financing Program:

- i. To minimize the interest cost or the use of capitalized interest during the design phase or construction period of eligible projects;
- ii. For certain equipment purchases or capital improvements;
- iii. Cash management; or
- iv. To diversify the Commission's debt portfolio.

c. Fixed rate debt

Current interest bonds may be used for both new money and refunding transactions and may be structured to meet investor demand at the time of pricing. Capital appreciation and zero coupon bonds, which typically result in higher interest costs, shall be used in limited circumstances after an analysis is undertaken that indicates the needs or objectives of a particular Financing Program are met through their use.

d. Derivative products

The Commission will consider the use of interest rate swaps and other interest rate risk management tools after carefully evaluating the risks and benefits of any proposed transaction in accordance with the Derivative Management Policy. By using swaps and other derivative products in a prudent manner, the Commission can take advantage of market opportunities to minimize expected costs and manage interest rate risk. The Commission will not enter into swap transactions for speculative purposes but will consider other swap or derivative products as allowed and recommended pursuant to the Derivative Management Policy.

e. Hedging products

Subject to state law, the Commission may utilize hedging products for the purpose of protecting future debt issuance from interest rate risk. Such products may include, but are not limited to forward delivery bonds or rate locks based on either a taxable or tax-exempt bond index.

11. Permissible Types of Debt for Short Term Financing Programs

The following types of debt and other obligations are permitted for Section 3 (c) Short Term Obligations and Section 3(d) Highway Tax and Revenue Anticipation Notes:

- a. Fixed Rate Notes;
- b. Variable Rate Notes;
- c. Commercial Paper;
- d. Bank or other Loans; and
- e. Auction Rate Securities

12. Structural Objectives

- a. Maturity: Term of debt may not exceed expected useful life of the project or equipment financed, or as statutorily prescribed.
- b. Variable rate debt instruments: As long as variable rate debt is outstanding, the CFO will actively monitor and evaluate market conditions and shall determine if it is appropriate and cost efficient to convert the variable rate debt to fixed interest rates or fixed rate debt to variable rate debt either through the issuance of fixed rate bonds, variable rate bonds or synthetically upon entering into a swap Transaction in compliance with the Derivative Management Policy.
- c. Structural elements: Use of specific structural elements (capital appreciation bonds, variable rate bonds, call features, forward delivery bonds, derivative products, etc.) will be based on analysis and recommendation of staff, financial advisor, senior underwriter(s) and bond counsel, as applicable. For derivative structures, compliance with the Derivative Management Policy is required.
- d. Lien levels: Multiple liens of debt may be utilized for any Financing Program if the resulting debt structure optimizes certain critical debt constraints, typically either cost or capacity, or is needed to maintain credit ratings on existing debt. The use of multiple liens is also permitted when derivative products are utilized if the Commission will become liable for termination payments or other obligations under such agreements.
- e. Capitalized interest: When possible, the Commission will avoid using capitalized interest. The CFO shall determine when the use of capitalized interest is warranted in order to meet the objectives of any Financing Program.
- f. Premium and Discount Bonds: While premium and discount bonds may reduce the interest cost of the bonds they should only be used when economically justified and upon recommendation by the financial advisor and senior underwriter(s) to efficiently issue the bonds. Bonds which carry significant Original Issue Discount (OID) may be rendered nonrefundable, a significant disadvantage to the Commission for which a commensurate benefit should be received.

- g. Debt Service Reserve Fund: Debt service reserve funds may be funded by proceeds of bonds, available cash or cash equivalents, or the purchase of a surety bond to the extent authorized by law. Debt service reserve funds will be created only when required to market a specific type of debt, achieve a desired credit rating or provide a needed liquidity source for a bond issue. Factors to be considered in evaluating the use of a debt service reserve fund include arbitrage yield restrictions, current interest rates, availability and cost of a surety policy and future opportunities for the use of funds released from the fund. Typically debt service reserve funds will be used to make the final debt service payment, fund a new debt service reserve fund or reduce the amount of any refunding bonds issued.
- h. Call provisions: In general, a call provision at the Commission's option must be included for all bonds or obligations with maturities longer than 10 years. The optional redemption date will be a maximum of 10 years from the date of issuance or a market acceptable date as recommended by the financial advisor and senior underwriter(s) on the transaction. Prior to issuing bonds without a call provision, the CFO will evaluate and document expected interest savings in relation to the expected savings from a refunding, as based on the theoretical value of the call option.
- i. Credit Enhancement:
 - a. Bond insurance: Bond insurance will be used when it provides an economic advantage to a particular bond maturity or entire issue or when a particular product requires the insurance. The decision to use bond insurance shall be based upon the value it adds to a specific transaction. The analysis of that value shall compare the present value of the prospective interest savings produced due to the insurance to the cost of the insurance premium. Insurance may be purchased when the premium cost is less than the projected interest savings. Bond insurance may be purchased for the entire par amount of an issue or for specific maturities thereof, based on a recommendation to TxDOT from the financial advisor regarding the most cost-effective approach or upon a recommendation from the senior underwriter(s) that insurance is desirable to attract investors who are willing to pay for such insurance. In no case will TxDOT purchase insurance if there is a cost to the Department. Bids from bond insurers will be solicited from qualified providers on a case by case basis given current market conditions and insurer ratings. The CFO will authorize the purchase of bond insurance if it is deemed prudent, reasonable and cost effective.
 - b. Liquidity/Credit facilities: The issuance of variable rate debt, including variable rate bonds and commercial paper, requires the use of a liquidity and/or a credit facility. Letters of Credit ("LOC") and Stand-by Bond Purchase Agreements ("SBPA") will be considered as credit enhancement based on the specific need of the short-term instrument and cost effectiveness. The Department will solicit bids from qualified financial institutions established in this line of business and select the "best value" based on price, financial stability, terms and conditions and service. Qualified financial

institutions must have long-term ratings in the AA category from two of the nationally recognized rating agencies and short-term ratings from two rating agencies of at least P-1, A-1 or F1.

13. Method of Sale

The Commission recognizes that each issuance of obligations has unique characteristics that will provide the basis for determining the appropriate method of sale. Such methods include competitive sale, negotiated sale, or private placement. The conditions which indicate the appropriate method of sale are generally described below:

a. Competitive Sale:

- i. The bond market is stable and/or demand for bonds is strong;
- ii. Market conditions and interest rate sensitivity are not critical to the pricing;
- iii. Women or minority owned firm participation is on a best efforts basis only and is not required for winning bid;
- iv. There are no complex explanations required during marketing regarding the project, funding mechanism or credit quality;
- v. Credit is well-known to investors;
- vi. Bond type and features are conventional; and/or
- vii. The transaction size is manageable.

b. Negotiated Sale:

- i. Bond market is volatile, demand for bonds is weak and/or the supply of competing sales is high;
- ii. Market conditions and interest rate sensitivity is high, such as refunding bonds;
- iii. Coordination of multiple components of the financing is required;
- iv. Participation by women or minority owned firms is desired or enhanced;
- v. Substantial education of investors will be required as to the project, the credit or the structure of the transaction;
- vi. Credit is unknown to investors;
- vii. Structural features are unconventional, such as forward delivery bonds or derivatives; or structure is not conducive to competitive sale, such as variable rate bonds;
- viii. Large transaction size; and/or
- ix. Retail participation is expected or desired to be high.

c. Private Placement:

A private placement with a sophisticated investor including a bank loan, may be appropriate when:

- i. Credit is weak or credit ratings cannot be obtained;
- ii. A loan provides more advantageous terms than the capital markets;
- iii. A favorable innovative or proprietary structure is proposed that is unavailable in the markets generally;
- iv. Time is of the essence and a private placement can be consummated more quickly than a public offering.

14. Use and Investment of Bond Proceeds

Any investment of bond proceeds shall be executed in accordance with the Commission's Investment Policy, Investment Strategies, legal covenants, and state and tax law limitations. The investment proceeds of debt proceeds or that of other obligations of all of the Commission's Financing Programs are subject to the Public Funds Investment Act.

15. Escrow Structuring

The Commission shall utilize the least costly securities available in structuring refunding escrows. A certificate shall be delivered to the CFO from the financial advisor or qualified third party agent, who is not a broker-dealer, on each refunding issue. The certificate shall state that the securities were procured through an arms-length, competitive bid process (in the case of open market securities), that such securities were more cost effective than State and Local Government Obligations (SLGS), and that the price paid for the securities was reasonable within Federal guidelines. The CFO shall take all steps necessary and legal to optimize escrows in order to avoid negative arbitrage in its refundings.

16. Compliance with Arbitrage Rebate

The use and investment of bond proceeds for all Financing Programs shall be monitored to ensure compliance with arbitrage restrictions. Existing regulations generally require that issuers calculate annual rebate requirements related to any bond issues and pay any required rebate every five years. Therefore, the CFO shall ensure that bond proceeds and investments are traced in a manner which facilitates the completion of accurate rebate calculations, and rebate payments, if any, are made in a timely manner. A nationally recognized Arbitrage Rebate services firm may be used to consult, calculate and report the required arbitrage rebate requirements as specified by the IRS.

17. Continuing Disclosure

The Commission shall comply with U.S. Securities and Exchange Commission (SEC) Rule 15c2-12 by filing with each Nationally Recognized Municipal Securities Information Repository (NRMSIR) and State Information Depository (SID) annual financial statements

and other financial and operating data for the benefit of its bondholders no later than six months after the end of the fiscal year. The inability to make timely filings must be disclosed promptly.

18. Rating Agency and Investor Communications

The CFO will have primary responsibility for maintaining the Commission's relationships with the credit rating agencies then rating any outstanding debt. The CFO will update the rating agencies at least annually and provide such other updates or pertinent project, financial or programmatic information as and when necessary or requested.

In order to ensure uniform market access to information that may be relevant to the valuation of the Commission's obligations, the release of any information, whether in response to an ad hoc question or self initiated, that may be potentially relied upon by the market to impute the credit worthiness of the Commission's debt, whether intended for that purpose or not, shall be reviewed by the CFO and Disclosure Counsel to determine whether or not:

- The information is already in the public domain;
- The information is a disclosure event as defined by the SEC, requiring prompt notification of the Municipal Securities Rulemaking Board (MSRB) for NRMSIR filing; and
- The information is full, accurate, complete and not misleading.

19. Selection of Consultants

Pursuant to applicable state law, the Department shall select its financial advisor, investment banking firms, bond counsel and disclosure counsel by a competitive process through the issuance of a Request for Proposals. Selection may be based on a best value approach for professional services or the lowest responsive cost-effective bid based upon predetermined criteria.

a. Financial Advisor

The Finance Division will have the responsibility of selecting an independent advisor (or advisors) to assist with the issuance of all debt and debt administration processes relating to any or all of its Financing Programs.

b. Investment Banking Firms

The Finance Division will select a pool of investment banking firms to serve as senior manager, co-senior and/or co-manager as bond underwriters or as a counterparty for derivative transactions pursuant to the terms of the Commission's Derivative Management Policy. The pool will include a broad representation of national, regional, and women or minority owned firms. The Commission reserves the right to add or remove firms from the pool at any time, to shorten or lengthen the period of time for which the pool is in place pursuant to the terms dictated by each solicitation

and the Financing Programs in which the pool will participate. The Commission may add or remove firms from the pool at any time based on factors including, but not limited to: performance, or change in staff or firm organization. No joint proposals will be permitted.

c. Bond/Disclosure Counsel

Debt or obligations of the Commission shall be issued with a written opinion by qualified legal counsel affirming that the Commission is authorized to issue the proposed debt, that the Department has met all constitutional and statutory requirements necessary for issuance, and a determination regarding the debt's federal income tax status. Disclosure Counsel will also be used to prepare offering documents and will be responsible for ensuring compliance with all applicable disclosure rules, regulations and guidelines. The Office of General Counsel will have the responsibility of selecting such counsel and may appoint a pool of nationally recognized bond counsel firms and select qualified firms from the pool to act as either Bond or Disclosure Counsel for each transaction.

20. Underwriting Procedures

a. Underwriting Syndicate

The size and composition of each syndicate will be based on 1) initiation and implementation of innovative financing ideas or structures; 2) the expertise of bankers required for the transaction; 3) the underwriting capabilities, as determined by excess net capital and distribution networks, relative to the size of the transaction; and 4) performance of each syndicate member in past transactions.

b. Transaction Marketing Activities

The senior book-running manager must provide a marketing plan to the CFO in advance of each transaction. The marketing plan should be developed in collaboration with the entire syndicate to ensure meaningful participation of the entire syndicate. The marketing plan should include potential target investors, pre-marketing activities, structural recommendations such as call features and use of term bonds, a recommendation as to the use of retention, designation rules and proposed liabilities. All decisions regarding retention, designation policies and liabilities will be made by the CFO.

c. Post-Sale Evaluation

After the completion of each transaction, the senior manager will be required to present a post-sale analysis including but not limited to pricing, orders and allocations, comparable sales and indices, designations, and market conditions at pricing. The CFO and financial advisor will evaluate the success of the underwriting versus the market at the time of sale and analyze each syndicate member's contribution with regard to sales performance.

d. Unsolicited Proposals

The Commission encourages the submission of financing options and ideas from any firm and may accept proposals from firms that are not in the pool. A copy of each proposal will be provided to the CFO and the financial advisor. All proposals should include a full analysis of risks and benefits associated with each transaction, and a description of previous experience with such financing technique, if any.

The Department reserves the right to issue RFPs for any product or transaction. If the firm submitting an innovative proposal that is implemented by the Department is not a member of the pool, the Department may consider a structuring fee and/or inclusion as a co-manager or co-senior manager as compensation.



**TEXAS TRANSPORTATION
COMMISSION**

Derivative Management Policy

Revised
August 28, 2008

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EXHIBIT I - Risks Associated with Interest Rate Swaps and Other Transactions

EXHIBIT II - Example Summary Term Sheet

DERIVATIVE MANAGEMENT POLICY

1. Introduction

This Derivative Management Policy (“Policy”) is a subsidiary component of and should be read in conjunction with Texas Transportation Commission’s (“TTC” or “Commission”) Debt Management Policy. The purpose of this Policy is to establish responsibilities, objectives, and guidelines for the use of interest rate swaps and similar products to manage the Commission’s asset/liability profile for each Financing Program (Financing Programs are described in the Debt Management Policy). As used in this document, TTC or Commission debt also includes debt or other obligations issued by the Texas Department of Transportation (“TxDOT” or “Department”) on behalf of the Commission and excludes any debt where the Commission may act as a conduit issuer.

The Commission is authorized pursuant to Chapter 1371, Texas Government Code, as amended, to enter into credit agreements that include interest rate swap and other similar agreements.

2. Policy Objectives and Philosophy

This Policy describes guidelines within which each interest rate swap and other similar transaction, including termination of an interest rate swap or other similar transaction (“Transactions”) are to be used to manage the Commission’s asset/liability portfolio by 1) balancing risk exposures related to fluctuating interest rates and other economic variables, 2) minimizing debt service cost, 3) balancing or rebalancing the ratio of fixed and variable rate debt, 4) responding to market conditions or interest rate cycles that offer value to the Commission and 5) hedging future interest rate conditions. Transactions will not be employed as investment instruments or for the purpose of speculation.

This Policy shall govern the use and management of all Transactions. While the Commission will require adherence to this Policy in applicable circumstances, it recognizes that changes in the law, capital markets, Commission programs and other unforeseen circumstances may from time to time produce situations that are not covered by this Policy and will require modifications or exceptions to achieve policy goals. In these cases, management flexibility may be granted through specific authorization from the Commission.

It is the Commission’s intention to enter into Transactions in a prudent and professional manner that will take into account the Commission’s objectives in managing its assets and liabilities, relevant risk factors, and market conditions. All Transactions shall comply with State statutes and Commission policies governing such transactions.

3. Management and Oversight

Management responsibility for the Derivative Management Policy is hereby delegated to the Chief Financial Officer or the Director of Finance as his designee (“CFO”) in consultation with the Derivative Policy Committee (the Derivative Committee). Provided, however, that a member of the Derivative Committee may not be designated, and may not have management responsibility for derivative management policy, while a member of the Derivative Committee.

By prior authorization of the Commission, a Derivative Committee has been formed. The Derivative Committee is an advisory body only, formed for the purpose of making recommendations to the CFO. The Derivative Committee shall consist of the following members: 1) the Finance Division shall have two members, one from the Debt Management Section and one from the Accounting Management Section or other section as designated by the Finance Division Director, 2) the Office of General Counsel shall have one member who shall be a non-voting member, 3) and the Commission shall designate a representative (non-Commissioner) as a voting member. Commissioners and their individual representatives may attend Derivative Committee meetings as non-voting members. The director of the Finance Division and the General Counsel will provide to the CFO, in writing, the names of the representatives authorized to represent the division or office on the Derivative Committee.

A quorum of the Derivative Committee shall be two voting members. If a quorum is present, the vote of a majority of the members present, as to any recommendation to be made by the Derivative Committee, controls.

The representative of the Debt Management section, or the other representative of the Finance Division in his or her absence, shall chair the Derivative Committee.

Responsibilities:

The CFO will have the following responsibilities:

- making recommendations to the Commission after consultation with the Derivative Committee prior to the execution of any Transaction;
- monitoring each outstanding Transaction on at least a monthly basis;
- making recommendations to the Commission after consultation with the Derivative Committee when early indicators signal action may be required or necessary;
- providing a quarterly report to the Derivative Committee, as outlined in Section 9 of this Policy, detailing the status and other matters relating to each outstanding Transaction, if any;
- acting as an information resource to the Derivative Committee and Commission at any time requested; and

- providing an annual report to the Commission, as outlined in Section 9 of this Policy, detailing the status and other matters relating to each outstanding Transaction, if any.

The Derivative Committee is responsible for the following, but solely as an advisory committee:

- oversight of all Transactions to ensure compliance with the guidelines and restrictions established by this Policy and making recommendations to the CFO as to any perceived necessity for action;
- making recommendations to the CFO regarding the approval of each Transaction, including the termination of any Transaction;
- annual review of the Commission's asset/liability portfolio;
- annual review of this Policy.

4. Guidelines

The Commission, on the recommendation of the CFO after consulting with the Derivative Committee, may enter into any of the following Transactions: interest rate swaps, basis swaps, interest rate caps, interest rate floors, interest rate collars, options on interest rate swaps, forward-starting interest rate swaps or other similar Transactions, and may from time to time shorten, terminate, extend, or otherwise modify Transactions in order to manage its risk exposure, balance assets and liabilities, or reduce debt cost.

The following are Commission policies regarding these Transactions:

Approved Purposes for Transactions

1. To achieve savings as compared to a product available in the cash/bond market. Savings shall be calculated after adjusting for (a) applicable fees, including takedown, remarketing fees, credit enhancement, advisory and legal fees, and (b) the value of call options that may be forgone on the bonds.
2. To prudently hedge risk in the context of a particular financing or the overall asset/liability management. Examples include, but are not limited to, interest rate caps, rate locks and forward starting swaps.
3. To incur variable rate exposure within prudent guidelines, such as selling interest rate caps or entering into a swap in which the Commission's payment obligation is floating rate.
4. To achieve more flexibility in meeting overall financial objectives than can be achieved in conventional markets. A basis swap would be an example of this type of Transaction.
5. To achieve diversification of the Commission's asset/liability portfolio.
6. To achieve diversification of counterparty exposure.

General Guidelines

1. Each Transaction recommended by the CFO must comply with the following guidelines, except as otherwise provided herein or in unusual market conditions, and all applicable legal documents, insurance covenants, and state and federal law;
2. The CFO will consider in its recommendations published rating agency guidelines in connection with each Transaction;
3. All Transaction documents must contain terms and conditions as set forth in the International Swap and Derivatives Association, Inc. ("ISDA") Master Agreement, Schedules to the Master Agreement, Credit Support Annex and confirmation, as appropriate and consistent with industry standards;
4. Except as otherwise permitted in Section 6 of this Policy, each Transaction must be a market transaction for which competing good faith market quotations may be obtained;
5. Early termination provisions must be included in each Transaction. Generally such provisions will provide for a termination at the sole option of the Commission at market. Should the Commission exercise its sole right to optionally terminate a Transaction, a benefit to the Commission must be demonstrated;
6. A Transaction will not be assignable to another counterparty without the approval of the Commission;
7. Aside from customary market termination provisions, the Commission will not enter into a Transaction which will impair its utilization of call features on outstanding bonds.
8. Generally, the Commission will not enter into Transactions that require posting of collateral against the counterparty only. However, if and when market provisions such as the credit quality of the underlying bonds or obligations dictate, the CFO may recommend two-way collateral posting.

Legality

Enforceability opinions reviewed by the Office of General Counsel and acceptable to the Commission and the Counterparty will be required for each Transaction.

Aspects of Risk Exposure Associated with Such Transactions

Before entering into a Transaction, the CFO and Derivative Committee shall evaluate all the risks and requirements inherent in the Transaction and provide such information to the Commission. (See Exhibit I for a more detailed review of risks.)

Counterparty Exposure Limitation

It is Commission policy to diversify its exposure to counterparties. To that end, before entering into a Transaction, the CFO and Derivative Committee should determine the Commission's exposure to the relevant counterparty or counterparties and determine how the proposed Transaction would affect such exposure.

The CFO will evaluate counterparty exposure based upon both the credit rating of the counterparty as well as the relative level of risk associated with each existing and proposed Transaction on an ongoing basis as well as prior to any proposed Transaction. For outstanding Transactions, exposure will be based on the market value as of the last quarterly report to the Derivative Committee or other appropriate method of determining Value at Risk. Projected exposure shall be calculated quarterly based on the Transaction's potential termination value taking into account possible adverse changes in interest rates.

If exposure to any counterparty for any reason is determined by the CFO to be excessive, the CFO, in consultation with its legal counsel and financial advisor, shall explore remedial strategies to mitigate such exposure. The CFO will provide the results of this endeavor to the Derivative Committee in order to formulate a remedial plan, including any recommendations from the CFO to the Commission.

Long-Term Implications

In evaluating a particular Transaction, the CFO and Derivative Committee shall review the long-term implications associated with each Transaction, such as costs of borrowing, historical interest rate trends, variable rate capacity, credit enhancement capacity, opportunities to refund related debt obligations, counterparty exposure and other similar considerations.

Methods to be Used to Reflect Such Contracts in TxDOT's Financial Statements

The Department shall reflect the use of Transactions on its financial statements in accordance with Generally Accepted Accounting Principles ("GAAP").

5. Approval of Transactions

The Department desires to establish an approval structure that provides adequate Commission oversight of Transactions while maintaining flexibility to execute such Transactions in a timely manner.

The following structure and Transaction approval procedures are established.

- a. The Commission, from time to time and upon recommendation of the CFO, who shall consult with the Derivative Committee as to their recommendations, may

authorize general parameters for Transactions or a program of Transactions for a particular financing to be executed by the CFO.

- b. The CFO shall review specific parameters for Transactions within any general parameters authorized by the Commission. All general parameters and any specific parameters that the CFO deems significant will be detailed in the Term Sheet. (See Exhibit II for example terms) Specific parameters commonly incorporated into a term sheet following approval by a governing body may be so incorporated into a term sheet with the approval of the CFO in consultation with the Derivative Committee.
- c. The CFO shall structure specific parameters for the termination of any existing Transaction upon determination that such action is in the best interests of the Commission. Such recommendations will be reviewed and approved by the Derivative Committee.

6. Methods of Soliciting and Procuring Transactions

It is Commission's goal to have International Swaps and Derivatives Association, Inc. (ISDA) Master Agreements and associated Schedules for each Financing Program. In order to be considered a pre-qualified counterparty, execution of these agreements will be required prior to the price execution of any Transaction. In each ISDA Master Agreement, the Commission may pledge all legally available funds specific to each Financing Program or otherwise provide security for its obligations under the ISDA Master Agreements governing the Transactions.

In general, it is a Commission guideline that the Department will employ a competitive bidding process. A competitive bid procurement will require the number of firms solicited to no fewer than three. The CFO, in consultation with the financial advisor and other staff of the Department, shall determine which parties will be invited to participate in a competitive transaction. Should only one counterparty bid, then the CFO must evaluate other policy guidelines, such as concentration of counterparty exposure. At its own discretion for the purposes of rewarding a particular firm for a directly related innovative proposal, achieving diversification of counterparty exposure or encouraging competition, the CFO may allow the second and third place bidders to match the winning bid up to a specified amount of the notional amount. The parameters for the bid and the conditions for any matching bid process must be disclosed in writing to all potential bidders.

Notwithstanding the above, it is a Commission guideline to enter into Transactions by negotiated methods in the following situations:

1. The CFO makes a determination that due to the size or complexity of a particular Transaction, a negotiated transaction would result in the most favorable execution. In this situation, the Department, through the CFO, should attempt to price the Transaction based upon a methodology agreed to by the CFO and the counterparty relying on available pricing screens to obtain inputs

to a financial model. The CFO may use the Department's Financial Advisor to assist in price negotiations or to verify bids.

2. A proposed Transaction is embedded within a refunding bond issue and meets the Commission's savings target.
3. The CFO determines, in light of the facts and circumstances of a particular Transaction, that a negotiated Transaction will promote the interests of the Department/Commission by encouraging and rewarding innovation.
4. In order to achieve counterparty diversification.

Commission guidelines also require that entering into Transactions by negotiated methods is contingent upon the counterparty providing the following items:

- a statement that the difference (if any) in basis points between the rate of the Transaction and the mid-market rate for a comparable transaction falls within the commonly occurring range for comparable transactions;
- a statement of the amount of the difference as determined by the counterparty;
- if the counterparty does not know of a comparable transaction or mid-market rate, a statement of another suitable measure of pricing acceptable to the counterparty.

Regardless of the method of procurement, the Department's financial advisor or other qualified independent advisor shall provide a certification that the terms and conditions of any Transaction entered into reflect a fair market value of such Transaction as of the date of its execution. Additionally, the counterparty will provide a statement disclosing any payments made to another person to procure the Transaction with the Commission.

7. Counterparty Requirements

It is Commission policy that the following conditions should apply to each Transaction:

- a. An attempt will be made by the CFO to have the counterparty fully disclose all costs including associated fees and costs. All fees and expenses paid by the counterparty to designated third parties will be fully disclosed in writing to the Commission in the confirmation for each Transaction;
- b. Provisions for protection in the event of a counterparty downgrade, including collateral or credit support shall be incorporated;
- c. The counterparty shall disclose relationships with other third parties which may affect the Transaction, such as broker dealers, insurance companies, other swap providers and the Commission's Financial advisor;
- d. The counterparty shall provide its financial audit and credit ratings, which shall be acceptable to the Commission.

- e. At the time of entering into a Transaction, the counterparty shall be rated at least AA-/Aa3 by at least one nationally recognized rating agency (Fitch, Moody's or Standard & Poor's) and not on rating/credit watch where a rating downgrade may be imminent, or have, as support for their obligations, a "AAA" subsidiary or other entity (e.g. bond insurer) as rated by at least one nationally recognized rating agency that can also meet all other counterparty requirements.

8. Restrictions

The following are Commission policies relating to restrictions on Transactions:

- a. The Commission will not enter into Transactions for speculation;
- b. The Commission will not execute any Transactions with a term greater than the then-current final maturity of its related outstanding long-term indebtedness;
- c. The Commission will not enter into a Transaction for an investment-related purpose; and
- d. The total "net notional amount" of all swaps related to bonds or other indebtedness is not to exceed the amount of outstanding bonds or indebtedness. For purposes of calculating the net notional amount, credit shall be given in situations where there are off-setting swaps.

9. Reporting and Early Warning Monitoring for Existing Transactions

The CFO will monitor existing Transaction cash flows, market values and early warning indicators on an ongoing basis (no less than monthly) and will report in writing at least quarterly the results to the Derivative Committee. The quarterly report shall contain at a minimum the following items:

- 1) A description of the terms of each outstanding Transaction;
- 2) A statement of:
 - a) The fair market value of each Transaction as of the end of the reporting period;
 - b) The amount of any collateral posted by the Commission or by a counterparty during the period;
 - c) A summary of the cash flows for each Transaction during the period;
- 3) A list, including the credit rating, of counterparties and any guarantor for a counterparty for each Transaction;
- 4) Determination as to whether continuance of each Transaction conforms to the Investment, Debt, and Derivative Management policies;
- 5) An evaluation of the performance of the trade versus projections at the time of execution.

At least annually, the CFO shall present a written report to the Commission, signed by the CFO or his designee, on all outstanding Transactions as of the end of the reporting period. The annual report will contain at a minimum the items included in the quarterly report. The CFO, in consultation with the Derivative Committee, shall provide any recommendations to rebalance the Commission's asset/liability portfolio and recommend any changes to the Derivative Management Policy.

The CFO will provide, after consultation with the Derivative Committee, a recommended course of action when early warning indicators dictate action is required. The list of "early warning indicators" can be expanded as needed but will include the following at a minimum:

- a. A market movement that requires a collateral deposit or is within 10% of such requirement.
- b. Any rating action with respect to a counterparty that may result in a rating downgrade to a level lower than the requirements specified in Section 7 of this Policy.
- c. A rating action on any financing program that could result in a collateral deposit as may be required under an ISDA agreement.
- d. A change in tax law or a likely permanent market shift that produces or is likely to produce negative cash flows.
- e. Any unforeseen event that significantly, negatively impacts the expected results of the Transaction and that is likely to continue.

10. Exit Strategies

In the event of termination, whether voluntary or involuntary, the Derivative Committee, upon recommendation of the CFO, will evaluate the best possible strategy given the market, tax, legal and economic environment at the time of termination. The following is a general guideline for both voluntary and involuntary termination strategies:

- a. Voluntary Termination: The CFO will monitor market rates, termination values, tax changes, counterparty credit ratings, and any other relevant factors to determine if Voluntary Termination is warranted. Generally, an early termination will be warranted if it is economically advantageous for the Commission to do so, a more beneficial underlying debt structure can be attained or it will alleviate a current or anticipated risk inherent to the Transaction. Based upon expected market conditions at the proposed termination date, the CFO, in consultation with the Derivative Committee, will establish a strategy prior to termination to hedge any exposure that is created by the termination.
- b. Involuntary Termination: If certain events occur, such as a substantial ratings downgrade of any of the Commission's Financing Programs, involuntary termination may occur. Depending on market conditions, this may result in an

obligation of the Commission to make a significant termination payment to the counterparty. In the event of a termination payment, the source of payment will be from legally and currently available sources for each Financing Program, including any collateral posted, insurance and/or reserves set up for this purpose. As soon as early warning monitoring indicators show that an involuntary termination may occur in the near term, the CFO, in consultation with the Derivative Committee, will establish a strategy to hedge any exposure based on then-prevailing market conditions. This strategy shall be monitored by the CFO and updated regularly in order to ensure that the strategy appropriately reflects changing market conditions.

EXHIBIT I

Risks Associated with Derivatives

- Counterparty Risk - Risk that the counterparty cannot make future payments or cannot make a termination payment due to the Commission.

Mitigation of Risk - Risk is reduced by a highly rated counterparty and by ISDA (International Swaps and Derivatives Association) contract terms addressing collateral limits and credit ratings. Selecting more than one counterparty will diversify risk. The high rating requirements set forth for qualified counterparties will increase the likelihood that their financial commitments will be met.

- Basis Risk - Risk that the payment on the variable rate bonds will exceed the swap receipt (BMA or a percentage of LIBOR) due to an issuer specific credit event or tax code change.
 - Tax Event Risk - A form of basis risk - risk of higher tax-exempt interest rates (an increase in SIFMA Index) if tax law changes lower the taxation rate on interest income. In the extreme scenario, if a change in tax law eliminated tax-exempt interest income, the market would adjust “tax-exempt” security pricing so that there would be no material difference between the SIFMA Index and LIBOR.
 - Credit Risk - Credit deterioration of the underlying bonds or any bond insurer insuring the bonds would result in basis risk discussed above.

Mitigation of Risk – Methods of mitigating this risk include: specifying in the agreement a percent of LIBOR rate which reflects historical trading relationships and scheduled future tax cuts or consider using a SIFMA based rate; manage operations and cash reserve balances as efficiently as possible and analyze and implement procedures to maintain credit stability; only utilize AAA-rated insurers to the extent practical based on the credit quality of the underlying debt or obligations.

- Variable Rate Bond (Liquidity) Risks – A remarketing failure that would result in a penalty rate and/or the liquidity facility which may not be renewed at expiration.

Mitigation of Risk - Methods of mitigating this risk include purchasing bond insurance if available and, entering into a long-term liquidity facility with a highly rated provider, if available.

- Termination Risk - Termination risk exists if (i) the Commission opts to terminate the swap prior to maturity; (ii) credit ratings for any Financing Program are lowered to below investment grade and the Department is unable or is not required to post collateral, as may be required by the swap agreements, to protect the counterparty against the risk resulting from the lowered rating; (iii) the counterparty is downgraded and the counterparty is unable to post collateral; or

(iv) the counterparty is downgraded to a level that causes an involuntary termination. Early termination would be solely at the option of the Commission (except in certain credit events described in (ii) above). It is Commission policy that the counterparty will not have the option to terminate at any time without cause.

Mitigation of Risk – the Commission’s strong financial standing makes the likelihood of early involuntary termination remote for the majority of its Financing Programs, however, lower rated credits such as project revenue bonds may be vulnerable to termination risk. In the event of a termination TxDOT may be required to make a termination payment to the swap provider. In the absence of market changes, the magnitude of the termination payment generally decreases over time as the Transaction approaches maturity. If a termination payment were to be made, the financial impact would be mitigated by the savings which had been gained through the swap prior to termination. If the swap is allowed to mature, there will be no termination payment. The possibility of a future termination payment puts more pressure on the Department to maintain sufficient reserves and to maintain investment grade credit ratings on all of its Financing Programs. Risk of involuntary termination due to counterparty downgrade is mitigated by a collateral posting requirement, and the use of a diverse group of highly rated counterparties.

- Rollover Risk – Potential rollover risk exists if the swap maturity does not match the maturity of the hedged debt or asset. If the Commission chooses to enter into another swap transaction to hedge the related debt or asset, the Commission may not be able to have the same counterparty or achieve the same economic benefit with the next swap transaction.

Mitigation of Risk – Rollover risk may be mitigated by structuring swap transactions to mirror the maturity of the underlying debt obligations and/or related assets of the Commission.

- Disclosure Risk - Accounting standards may require balance sheet and income statement entries for swap agreement interim values. For example, if an upfront payment structure were considered and legally acceptable, then TxDOT would have to show a negative value for the first several years even if rates remained the same.

Mitigation of Risk - Retain a reasonable cash reserve in case of termination and structure the swap to minimize the impact of early termination.

EXHIBIT II

EXAMPLE SUMMARY TERM SHEET

Date XX, 20XX

Title of Proposed Issue or Transaction

INDICATIVE TERMS AND CONDITIONS

<i>Issuer:</i>	Texas Transportation Commission or Texas Department of Transportation
<i>Issue/Contract:</i>	
<i>Amount:</i>	Par and/or Notional Amount not to exceed \$XXX.X
<i>Use of Proceeds:</i>	If debt obligations are being issued.
<i>Bonds Refunded (if any):</i>	
<i>Refunded Par (if any):</i>	
<i>Description of Derivative Transaction Structure, including debt/swap instruments:</i>	
<i>Rate Methodology:</i>	SIFMA, % of LIBOR
<i>Amortization:</i>	
<i>Early Termination Provisions (if any):</i>	
<i>Average Life/Term or Designated Maturity:</i>	
<i>Revenue Pledge:</i>	
<i>Estimated Synthetic Fixed/Variable Rate PV (Upfront?) Savings:</i>	

*Upfront Costs
of the Transaction:*

*On-going Costs
of the Transaction:*

*Benefits/Reasons
for the Transaction:*

*Risks and Mitigation
Measures:*

*Proposed Counterparties
and Current
Credit Rating:*

*Method of Selection
of Counterparties:*

*Financial Advisor and
Associated Transaction Fees:*

*Legal Advisor and
Associated Transaction Fees:*

Attachment B

2) Annual principal and interest debt service requirements

	2009	2010	2011	2012	2013-2017	2018- 2022	2023-2027	2028-2032	2033-2037	2038-2042	TOTAL
Central Texas Turnpike System Revenue Bonds											
Series 2002-A											
Principal	\$ -	-	-	2,900,319	44,354,385	80,880,044	103,475,057	110,192,803	96,715,549	711,475,625	1,149,993,782
Interest	37,161,837	37,161,837	37,161,837	37,161,837	185,809,188	185,809,188	185,809,188	185,809,188	185,809,188	106,256,563	1,183,949,851
Series 2002-B											
Principal	-	-	-	-	-	-	-	-	-	150,000,000	150,000,000
Interest*	14,250,000	14,250,000	14,250,000	14,250,000	71,250,000	71,250,000	71,250,000	71,250,000	71,250,000	71,250,000	484,500,000
BANS											
Principal	-	-	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-	-	-
TIFIA**											
Principal	-	-	-	-	-	-	28,767,155	155,720,092	324,738,825	754,726,875	1,263,952,947
Interest	-	18,836,749	30,671,121	32,310,794	197,625,169	272,229,659	338,968,123	326,025,476	266,981,116	139,179,050	1,622,827,257
Total Principal	-	-	-	2,900,319	44,354,385	80,880,044	132,242,212	265,912,895	421,454,374	1,616,202,500	2,563,946,729
Total Interest	51,411,837	70,248,586	82,082,958	83,722,631	454,684,357	529,288,847	596,027,311	583,084,664	524,040,304	316,685,613	3,291,277,108
Total Debt Service	\$ 51,411,837	70,248,586	82,082,958	86,622,950	499,038,742	610,168,891	728,269,523	848,997,559	945,494,678	1,932,888,113	\$5,855,223,837
State Highway Fund Revenue Bonds											
Series 2006											
Principal	\$ 20,025,000	20,995,000	22,030,000	23,105,000	133,725,000	170,480,000	169,725,000	-	-	-	560,085,000
Interest	27,841,350	26,870,850	25,835,100	24,760,100	105,594,550	68,833,750	21,732,750	-	-	-	301,468,450
Series 2006-A											
Principal	33,105,000	34,680,000	36,415,000	38,155,000	220,755,000	279,955,000	177,920,000	-	-	-	820,985,000
Interest	40,101,675	38,521,425	36,787,425	35,041,675	145,255,550	86,051,875	15,925,550	-	-	-	397,685,175
Series 2006-B											
Principal	-	-	-	-	-	-	100,000,000	-	-	-	100,000,000
Interest*	1,820,000	1,820,000	1,820,000	1,820,000	9,100,000	9,100,000	6,202,930	-	-	-	31,682,930
Series 2007											
Principal	41,025,000	43,020,000	45,090,000	47,295,000	273,280,000	347,995,000	444,140,000	-	-	-	1,241,845,000
Interest	61,561,625	59,565,375	57,494,375	55,289,875	239,649,000	164,930,250	68,785,750	-	-	-	707,276,250
Series 2008											
Principal	-	5,405,000	5,675,000	5,955,000	34,265,000	43,330,000	55,470,000	12,895,000	-	-	162,995,000
Interest	5,038,259	8,170,150	7,899,900	7,616,150	33,592,950	24,531,438	12,390,963	676,988	-	-	99,916,797
Total Principal	94,155,000	104,100,000	109,210,000	114,510,000	662,025,000	841,760,000	947,255,000	12,895,000	-	-	2,885,910,000
Total Interest	136,362,909	134,947,800	129,836,800	124,527,800	533,192,050	353,447,313	125,037,943	676,988	-	-	1,538,029,602
Total Debt Service	\$ 230,517,909	239,047,800	239,046,800	239,037,800	1,195,217,050	1,195,207,313	1,072,292,943	13,571,988	-	-	\$4,423,939,602

Attachment B

	2009	2010	2011	2012	2013-2017	2018-2022	2023-2027	2028-2032	2033-2037	2038-2042	TOTAL
Texas Mobility Fund General Obligation Bonds											
Series 2005-A											
Principal	\$ 15,415,000	16,185,000	16,995,000	17,845,000	103,525,000	128,470,000	162,295,000	219,110,000	170,095,000	-	849,935,000
Interest	40,855,702	40,084,952	39,275,702	38,425,953	177,821,013	152,871,308	119,048,688	74,036,925	16,408,875	-	698,829,118
Series 2005-B											
Principal	2,890,000	2,985,000	3,085,000	3,185,000	17,570,000	20,670,000	24,300,000	16,590,000	-	-	91,275,000
Interest*	1,650,742	1,599,187	1,543,949	1,488,661	6,509,111	4,774,372	2,732,418	512,507	-	-	20,810,947
Series 2006											
Principal	12,860,000	13,485,000	14,115,000	14,785,000	85,050,000	108,085,000	137,755,000	175,470,000	157,770,000	-	719,375,000
Interest	35,482,850	34,858,700	34,229,050	33,557,113	156,666,712	133,631,562	103,966,738	66,243,250	18,684,750	-	617,320,725
Series 2006-A											
Principal	375,000	1,325,000	2,275,000	3,215,000	31,195,000	102,985,000	223,925,000	381,200,000	293,585,000	-	1,040,080,000
Interest	49,794,500	49,779,500	49,726,500	49,635,500	245,489,300	232,640,250	195,721,950	127,826,100	26,330,250	-	1,026,943,850
Series 2006-B											
Principal	-	-	-	-	-	-	-	-	150,000,000	-	150,000,000
Interest*	2,850,000	2,850,000	2,850,000	2,850,000	14,250,000	14,250,000	14,250,000	14,250,000	10,071,224	-	78,471,224
Series 2007											
Principal	250,000	250,000	250,000	250,000	26,745,000	79,180,000	129,675,000	194,105,000	574,480,000	-	1,005,185,000
Interest	48,779,263	48,769,263	48,759,263	48,749,262	242,638,912	230,763,062	206,381,925	169,875,250	112,605,025	-	1,157,321,225
Series 2008											
Principal	500,000	500,000	2,925,000	7,490,000	77,745,000	130,055,000	192,910,000	275,055,000	412,820,000	-	1,100,000,000
Interest	53,338,200	53,318,200	53,298,200	53,166,575	257,214,875	232,565,375	194,163,125	138,411,200	64,548,225	-	1,100,023,975
Total Principal	32,290,000	34,730,000	39,645,000	46,770,000	341,830,000	569,445,000	870,860,000	1,261,530,000	1,758,750,000	-	4,955,850,000
Total Interest	232,751,257	231,259,802	229,682,664	227,873,064	1,100,589,923	1,001,495,929	836,264,844	591,155,232	248,648,349	-	4,699,721,064
Total Debt Service	\$ 265,041,257	265,989,802	269,327,664	274,643,064	1,442,419,923	1,570,940,929	1,707,124,844	1,852,685,232	2,007,398,349	-	\$9,655,571,064
Total Principal	126,445,000	138,830,000	148,855,000	164,180,319	1,048,209,385	1,492,085,044	1,950,357,212	1,540,337,895	2,180,204,374	1,616,202,500	10,405,706,729
Total Interest	420,526,003	436,456,188	441,602,422	436,123,495	2,088,466,330	1,884,232,089	1,557,330,098	1,174,916,884	772,688,653	316,685,613	9,529,027,774
Total Debt Service	\$ 546,971,003	575,286,188	590,457,422	600,303,814	3,136,675,715	3,376,317,133	3,507,687,310	2,715,254,779	2,952,893,027	1,932,888,113	\$19,934,734,503

* Interest rate in effect at 8/31/08 as follows: CTTS Series 2002-B, 9.50%; SHF Series 2006-B, 1.82%; TMF Series 2005-B, 1.83%; and TMF Series 2006-B, 1.90%.

** TIFIA debt service will be calculated on actual disbursements. The amounts on this schedule represent the original debt service documented in the original 2002 agreement

Attachment C

TEXAS DEPARTMENT OF TRANSPORTATION BONDS

Statutory Authority: The Texas Turnpike Authority ("Authority") was created as a division of the Texas Department of Transportation ("Department") by SB 370, 75th Legislature (Texas Transportation Code, Chapter 361). SB 370 also established the North Texas Tollway Authority, consisting of Collin, Dallas, Denton and Tarrant counties as a successor agency to the previous Texas Turnpike Authority. The North Texas Tollway Authority does not require Bond Review Board approval to issue bonds.

The Authority is authorized to study, design, construct, operate or enlarge turnpike roads. The Department is also authorized to create a State Infrastructure Bank (SIB) to be funded by federal funds, state matching funds and the proceeds of revenue bonds. The SIB will be used to fund transportation infrastructure development projects such as interchanges, off-system bridges, collector roads, toll roads, utility adjustments, right-of-way acquisitions and other eligible projects.

The Department is authorized to issue revenue bonds payable from the income and receipt of the revenues of the SIB including principal and interest on obligations acquired and held by the SIB. Legislative approval is not required for specific projects or for each bond issue. The Department is required to obtain the approval of the Bond Review Board and the Attorney General's Office prior to bond issuance and to register its bonds with the Comptroller of Public Accounts. The Authority is authorized to issue turnpike revenue bonds pursuant to Sec. 361.171 of the Texas Transportation Code and turnpike revenue refunding bonds pursuant to Sec. 361.175.

The Texas Mobility Fund was created under SB 4, 77th Legislature, and the constitutional amendment voters approved in November 2001 identified as Proposition 15. In particular, Article III, Section 49-k of the Texas Constitution created the Texas Mobility Fund within the state treasury. This allows the Department to issue bonds secured by future revenue.

The State Highway Fund was created under Transportation Code, Chapter 222, Subchapter A. The maximum principal amount of bonds and other public securities to be issued may not exceed \$6 billion with no more than \$1.5 billion issued per year.

With voter approval at the general election in November 2007, SJR 64, 80th Legislature, would allow the Legislature to authorize an amount not to exceed \$5 billion for transportation projects.

Purpose: Proceeds from the sale of bonds to fund the SIB can be used to encourage public and private investment in transportation facilities, to develop financing techniques to expand the availability of funding transportation projects and to maximize private and local participation in financing projects. SIB assistance may include direct loans, credit enhancements, development of a capital reserve for bond financing, subsidized interest rates, ensuring the issuance of a letter of credit, financing a purchase or lease agreement, providing security for bonds or providing various methods of leveraging money approved by the United States Secretary of Transportation. Proceeds from the sale of turnpike revenue bonds by the Authority may be used to pay for all or part of the cost of a turnpike project provided that they are only used to pay costs of the project for which they are issued. The Texas Mobility Fund will provide funding for the acquisition, construction, maintenance, reconstruction and expansion of state highways, and the participation by the state in the costs of constructing publicly owned toll roads. State Highway Fund bond proceeds are used to finance state highway improvement projects that are eligible for funding with constitutionally dedicated revenues.

Security: Bonds issued are obligations of the Department and are payable from income from the SIB and other project revenues. Bonds issued by the Authority are payable from project revenues and other identified revenue sources. Bonds issued by the Authority are not obligations of the state or a pledge of the full faith and credit of the state. The Texas Mobility Fund obligations are secured by and payable from a pledge of revenues dedicated to and on deposit in the Fund. Bonds secured by the Texas Mobility Fund may also carry the state's full faith and credit, pledging the state's taxing power toward payment of the bonds if the dedicated

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revenues are insufficient. State Highway Fund bonds are payable from a prior lien on pledged revenues consisting primarily of certain taxes, fees, and reimbursements deposited to the credit of the fund.

Dedicated/Project Revenue: Debt for bonds is paid from income from the State Infrastructure Bank and other project revenues with the exception of debt paid for bonds secured by the Texas Mobility Fund and State Highway Fund. Likewise, Bonds issued by the Authority are payable from project revenues and other identified revenue sources.

Contacts:

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For turnpike-related matters:

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